

CLEARFIELD CITY COUNCIL MEETING MINUTES  
6:00 P.M. WORK SESSION  
October 11, 2016

PRESIDING:	Mark Shepherd	Mayor
PRESENT:	Keri Benson	Councilmember
	Kent Bush	Councilmember
	Nike Peterson	Councilmember
	Vern Phipps	Councilmember
	Bruce Young	Councilmember
STAFF PRESENT:	Adam Lenhard	City Manager
	JJ Allen	Assistant City Manager
	Stuart Williams	City Attorney
	Greg Krusi	Police Chief
	Eric Howes	Community Services Director
	Scott Hodge	Public Works Director
	Summer Palmer	Administrative Services Director
	Rich Knapp	Finance Manager
	Nancy Dean	City Recorder
	Kim Read	Deputy City Recorder

VISITORS: Daneen Adams – Family Connection Center, Lamont Hampton – Family Connection Center, Beth Holbrook – Waste Management, Jeff Schmidt – Orbital ATK

Mayor Shepherd called the meeting to order at 6:06 p.m.

PRESENTATION BY FAMILY CONNECTION CENTER REGARDING SERVICES AND PROGRAMS

Daneen Adams, Family Connection Center, emphasized the goal of the Family Connection Center was to provide a hand up to residents not necessarily a hand out and reviewed the services offered by the Center. She stated one of those services was to provide a safe place for children during family crisis for up to three days and shared possible scenarios which necessitated that long of care. She added the Center also provided in-home parenting education which allowed mentors to go into homes helping prepare parents and children for Kindergarten. She stated the Center also had a therapy department which provided services to all members of the family.

She explained the Family Connection Center also operated an anti-poverty program. She informed the Council that Clearfield City’s demographic indicated approximately twenty-two percent of its population was at poverty level, one of the highest cities in Davis County, and explained how the food bank distribution was currently administered. She explained because the family support program and anti-poverty program somewhat overlapped the Center also provided a program called “Circles” which brought the two programs together. She introduced Lamont Hampton to the Council.

Lamont Hampton explained he first became aware of the Family Connection Center and its services as a participant, then a volunteer, later as an intern and now he worked to implement the Circles Program. He stated Circles was a twelve week course intended to identify the needs of its participants in order to improve their life situations. He continued the program also provided the necessary skills for success. He reported the program had been highly successful with eighty-two percent of the participants that graduated from the program staying out of poverty. He explained graduates were paired with mentors/allies who were readily available to provide guidance during a crisis. He added the meetings were held once a week and included dinner and childcare. Ms. Adams explained graduates were also taught necessary skills to find a job that would provide a livable wage. She continued to explain the dollar amount of financial assistance that was lost when participants became employed which illustrated the challenge of finding adequate employment.

Mayor Shepherd specifically asked about the success of the Circles Program. Mr. Hampton explained it had been very successful in matching participants with allies and shared an example. Councilmember Phipps inquired about the number of people involved in the Program. Ms. Adams responded there were approximately 20 people per cohort with four cohorts taking place each year. She explained the Program required a lot from the participants and some participants had three or four mentors because people in poverty were in a state of constant crisis and could not make good decisions on their own. Councilmember Phipps asked if the Circles Program was a local or national program. Ms. Adams stated it was a national program which was “evidenced based” and explained how it had been established.

Councilmember Peterson shared a specific example how the mentors/allies helped participants. Ms. Adams explained Davis County was very fortunate to participate in the Program and reported on the return of investment for those participants involved with the Program for one year.

Councilmember Young inquired how the need was determined. Ms. Adams responded the poverty level of Davis County was approximately twelve percent or 310,000 people which included approximately 22,000 children. She stated the average demographic for poverty in Davis County was a single mom with three children. She added when a single mom in crisis was helped it generally stopped inter-generational poverty.

Councilmember Peterson reported Utah led the nation in recognizing poverty as an inter-generational issue and the benefit of breaking the poverty cycle. Ms. Adams added inter-generational poverty was hard on the economy and explained the challenges of migrating people from financial assistance because oftentimes income was less than the assistance.

Mr. Hampton stated the Family Connection Center and the Circles Program needed support from City officials and shared his personal story with the Council.

Mayor Shepherd stated he enjoyed serving on the Board.

## PRESENTATION BY WASTE MANAGEMENT REGARDING SOLID WASTE AND RECYCLING

Rich Knapp, Finance Manager, explained the outline associated with the recycling discussion:

- Recycling implementation history and statistics.
- Waste Management update.
- Landfill and recycling.

Mr. Knapp shared a presentation identifying statistics regarding the City's recycling program and reviewed the history of its implementation with the Council. He reported there were 63.8 percent of residents currently participating in the recycling program. He pointed out new residents could opt out of recycling when setting up their utility account and reported City staff received approximately two requests per week from residents that wanted out of recycling. He reviewed the current rates with the Council and emphasized if participation dropped below fifty percent the rate would increase to \$5.72 per can.

Beth Holbrook, Waste Management, reviewed Clearfield statistics since January. She reported recycling was making an impact and shared the following:

- Clearfield City residents had recycled 334 tons.
- It was enough to fill a football field over one foot high.
- It was enough to fill 46 concrete mixer trucks.
- That was three times the weight of a Blue Whale.

She explained Waste Management considered recycling a commodity with value and referred to a graph illustration and explained the City's recycling statistics. She stated the City's recycling program was off to a good start and suggested it could also be considered a type of diversion.

Ms. Holbrook explained the history associated with recycling and emphasized education was an important part of recycling and shared examples of different educational tools which were available to City residents. She reviewed the ways in which recyclable products could be diverted and reused and the accompanying value.

She suggested the City consider Wasatch Integrated Waste Management District as a partner because it was considered a waste to energy facility. She continued it burned approximately fifty percent of trash it received which was sold as energy to Hill Air Force Base (HAFB) and pointed out there was no guarantee its contract for energy would continue with HAFB in the future. She added recycling would divert and save the City money over a long period of time. She stated Wasatch Intergrated needed a cleaner, more efficient burning product for all levels of garbage and reviewed that facility's processes explaining Wasatch Integrated's diversion and cost analysis proposal of a \$2 fee increase per household. She mentioned it would also need to invest in a transfer station since the lifespan of the current landfill was approximately 24 years.

Ms. Holbrook explained the work associated with Wasatch Integrated processes was designed to increase the value of what was being burned as opposed to the commodities market; therefore, the diversion amount the City would receive credit for was estimated at five percent, which the City was already accomplishing with curbside recycling.

Councilmember Benson inquired what would happen to Wasatch Integrated if HAFB didn't renew its contract with it. Ms. Holbrook speculated its timeframes would be escalated and suggested the landfill would fill more quickly.

Councilmember Young inquired if the reported diversion rate by Ms. Holbrook was City wide as a whole or per customer. Ms. Holbrook responded it was a City wide diversion rate because sixty percent of its residents participated in the recycling program. She added the first year was the most critical for educating residents.

### DISCUSSION ON SOLID WASTE AND RECYCLING SERVICES

Mayor Shepherd announced a tour of the Wasatch Integrated Waste Management District's facility would be part of the next work session. Councilmember Phipps announced the tour would begin at 5:00 p.m. and reviewed the time frame associated with the proposed improvements at Wasatch Integrated. Mayor Shepherd concluded the recycling program with Waste Management, the City's waste collection provider, would continue for at least another year based on the suggested timeline of Wasatch Integrated's facility improvements.

Adam Lenhard, City Manager, requested direction on whether the Council wanted residents to opt-in or opt-out of the recycling program. Councilmember Young suggested the City move toward an opt-out program for recycling. Summer Palmer, Administrative Services Director, believed by doing so it could potentially raise the cost for participating residents. A discussion took place whether the City should allow residents to opt-out of the program and whether participation would decrease below the required fifty percent. Rich Knapp, Finance Manager, estimated staff received approximately two calls per week requesting to opt out.

Councilmember Peterson expressed her opinion recycling should be mandatory. She continued the City had an obligation to deal with its waste responsibly because there was a finite resource available for that purpose at the landfill. Councilmember Phipps believed if recycling was a social necessity then it needed to be mandatory and if not the service should be allowed to be addressed by the free market. He emphasized he was a fan of recycling and stated he had been recycling for years. He reported Wasatch Integrated had a long term plan for approximately 20 to 30 years in the future and suggested there were other philosophies of recycling other than available space. The discussion continued.

Mayor Shepherd pointed out if the City allowed resident to opt out of the program those remaining in the program risked a rate increase which could potentially lead them to opt out. Councilmember Phipps expressed his opinion the residents who would opt out were those who accidentally ended up in the program. He believed that would not be a high number of residents. Councilmember Benson mentioned when she was questioned as to why the City implemented the recycling program she explained the need for future garbage and landfill options and its potential costs and emphasized she had experienced positive feedback. The discussion continued.

Councilmember Young expressed his opinion the City should encourage the long term management of public resources and the goal should be to allow residents to opt-out because Wasatch Integrated was already pulling out those items which could be recycled. Mayor

Shepherd expressed his opinion the City should follow Wasatch Integrated's lead and clarified that would result in the \$2 fee increase per can to residents. Councilmember Young expressed his opinion residents would adapt to the fee increase easier than being forced to recycle with an additional can.

Councilmember Phipps pointed out Wasatch Integrated wouldn't be pulling out paper which he believed should be recycled. He also suggested green waste was a significant impact to the landfill. He also believed there should be an educational component for a recycling program and explained the market philosophy which was encouraging the purchase of recycled items such as paper and paper towels.

Mayor Shepherd clarified the Council would need to give Councilmember Phipps direction whether it was in favor the facility expansion of Wasatch Integrated's facility and the associated fee increase. He continued the Council also needed to determine if the City supported the facility's expansion would it need to continue with the curbside recycle program it currently participated in with Waste Management and a discussion followed. He encouraged the Council to attend the tour of Wasatch Integrated's facility in order to make an informed decision. Councilmember Phipps emphasized the expansion of Wasatch Integrated's facility wouldn't be a financial investment to participants.

Mayor Shepherd mentioned as HAFB modernized and became more efficient, its purchase of the steam currently created by the facility wouldn't be as big of a factor as it had been in the past and suggested there might not be a need for that process in the future. Councilmember Phipps added the purchased steam could be classified as a renewable energy and that was a benefit to HAFB. He mentioned Wasatch Integrated had a contingency plan if it no longer purchased the steam.

#### DISCUSSION ON SOUTH CLEARFIELD TRAFFIC CONCERNS

Greg Krusi, Police Chief, distributed a handout identifying the Police Department's traffic patrol regions within the City. He stated the current discussion would address concerns in the southern part of the City. He reported the speed trailer had been placed at 400 West 2300 South in May of 2016 to collect data from vehicular traffic and directed the Council to the survey information page included in the handout and reviewed those statistics with the Council. He concluded eighty five percent of the vehicles tracked during an eight day period were traveling at 29 mph or less. JJ Allen, Assistant City Manager, indicated signage was not displayed on the traffic monitoring trailer for those days in order for the study to collect raw data.

Chief Krusi directed the Council to page four of the handout identified as Calls for Service Report which included statistics for the previous four years specific to the three zones and reviewed traffic accident data for the areas with the Council. Councilmember Peterson requested clarification regarding the data and Chief Krusi stated once the vehicle reached Main Street that information could be located on the next page of the report.

Chief Krusi mentioned concern had been expressed regarding statistics between the hours of 7:00 a.m. to 9:00 a.m. and reviewed information regarding incidents in the area between those

hours. He informed the Council that patrol officers had been instructed to monitor school zones within the City when not responding to other call.

He reported the City had received grant funding for the purpose of purchasing new smaller speed monitoring devices. He also stated the City had another flashing speed sign similar to the one on the Center Street overpass which was going to be rotated throughout different areas of the City. He continued two of the identified locations were 2300 South and 450 South with another location yet to be identified in the southern portion of the City. He reported Kelly Bennett, Police Lieutenant, had identified the proposed locations and engaged in discussions with property owners regarding placement. He asked if there were questions or direction from the Council.

Councilmember Bush inquired if the provided data for the locations mentioned was similar to what would be collected from other locations within the City. Mr. Krusi responded there would be some variances; however, it was similar to what would be collected in another residential area.

Councilmember Peterson stated she requested the information so she would be able to respond appropriately to residents' concerns specifically regarding traffic along 2300 South. Chief Krusi pointed out the recipients of the few citations on that street were Clearfield City residents which lived within the neighborhood. Councilmember Peterson expressed concern about the trailer placement and the curve of the road in conjunction with the crosswalk. She suggested painting the street similar to what had been on Chelemes Drive since stop signs weren't a good fit for the road.

Councilmember Benson requested clarification on where the flashing speed signs would be placed and how long would they would be at one location. Chief Krusi responded he didn't know the exact locations for the lights but believed one would be in the specific area of concern being addressed and indicated they would remain at one location for approximately three weeks at a time.

Councilmember Peterson asked why speed bumps were not appropriate for reducing speed. Scott Hodge, Public Works Director, responded there were a number of reasons:

- drivers generally speed up between the speed bumps,
- snow plow issues.,
- And, emergency response vehicles.

Adam Lenhard, City Manager, added speed bumps were also noisy to adjacent homes and shared a specific scenario.

Councilmember Peterson expressed concern that drivers were flying through the residential neighborhood faster than they should, even just a few miles per hour over the posted speed limit, which was having an effect because it is one of the safe route to school designated roads and the road had to be crossed at some point. She indicated some of the parents living on the south side of 2300 South preferred their children cross midblock as opposed to crossing at the end of the street because cars were rolling through the stop sign located at 2300 South and South Main and with cars traveling faster than they should it created a hazard. Councilmember Young inquired if the 25 mph speed limit was a safe speed for the blind corner and a discussion took place. Councilmember Peterson explained the challenges associated with the curve and visibility in the area. She suggested patrolling the area and identifying those drivers that didn't stop and then providing information which identified the general area where offenders lived. Chief Krusi responded that request could be accommodated.

The meeting adjourned at 7:55 p.m.

**APPROVED AND ADOPTED**  
**This 13<sup>th</sup> day of December, 2016**

**/s/Mark R. Shepherd, Mayor**

**ATTEST:**

**/s/Nancy R. Dean, City Recorder**

I hereby certify that the foregoing represents a true, accurate, and complete record of the Clearfield City Council meeting held Tuesday, October 11, 2016.

/s/Nancy R. Dean, City Recorder